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Administrative Appeal Decision - Goring, Clifton (2019-09-30)

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ADMINISTRATIVE APPEAL DECISION NOTICE

Name: Goring, Clifton

Facility: Marcy CF

NYSID: [REDACTED]

Appeal Control No.: 10-197-18 B

DIN: 02-A-2252

Appearances: Moira Cohen Esq.
277 Broadway
Suite 1501
New York, New York 10007

Decision appealed: October 2018 decision, denying discretionary release and imposing a hold of 18 months.

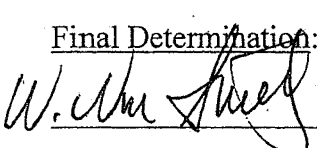
Board Member(s) who participated: Drake, Alexander, Coppola

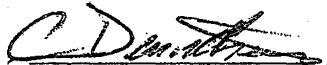
Papers considered: Appellant's Brief received April 17, 2019

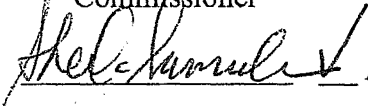
Appeals Unit Review: Statement of the Appeals Unit's Findings and Recommendation

Records relied upon: Pre-Sentence Investigation Report, Parole Board Report, Interview Transcript, Parole Board Release Decision Notice (Form 9026), COMPAS instrument, Offender Case Plan.

Final Determination: The undersigned determine that the decision appealed is hereby:

 Affirmed Vacated, remanded for de novo interview Modified to _____
Commissioner

 Affirmed Vacated, remanded for de novo interview Modified to _____
Commissioner

 Affirmed Vacated, remanded for de novo interview Modified to _____
Commissioner

If the Final Determination is at variance with Findings and Recommendation of Appeals Unit, written reasons for the Parole Board's determination must be annexed hereto.

This Final Determination, the related Statement of the Appeals Unit's Findings and the separate findings of the Parole Board, if any, were mailed to the Inmate and the Inmate's Counsel, if any, on 7/30/19.

STATE OF NEW YORK – BOARD OF PAROLE

APPEALS UNIT FINDINGS & RECOMMENDATION

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Appellant challenges the October 2018 determination of the Board, denying release and imposing a 18-month hold. Appellant's instant offense involved him beating and kicking a woman, and then pushing her off the roof of a six story building, which killed her. Appellant raises the following issues: 1) the Board did not have his sentencing minutes. 2) the Board may not use ██████████ to deny release, and, appellant is not receiving proper ██████████ in prison but could receive it outside of prison. 3) the decision is arbitrary and capricious in that it lacks details. 4) the decision is based upon erroneous information in that appellant didn't kick or punch the victim or throw her off a roof, and there were no puncture marks on her body. 5) as for the COMPAS, the positive portions of it were ignored, and the document is defective in that it contradicts itself. No reason for deviating from the COMPAS were given, and it has an error on it.

Discretionary release to parole is not to be granted “merely as a reward for good conduct or efficient performance of duties while confined but after considering if there is a reasonable probability that, if such inmate is released, he will live and remain at liberty without violating the law, **and** that his release is not incompatible with the welfare of society **and** will not so deprecate the seriousness of his crime as to undermine respect for the law.” Executive Law § 259-i(2)(c)(A) (emphasis added); accord Matter of Hamilton v. New York State Div. of Parole, 119 A.D.3d 1268, 990 N.Y.S.2d 714 (3d Dept. 2014). Executive Law § 259-i(2)(c)(A) requires the Board to consider criteria which is relevant to the specific inmate, including, but not limited to, the inmate's institutional record and criminal behavior. People ex rel. Herbert v. New York State Bd. of Parole, 97 A.D.2d 128, 468 N.Y.S.2d 881 (1st Dept. 1983). While consideration of these factors is mandatory, “the ultimate decision to parole a prisoner is discretionary.” Matter of Silmon v. Travis, 95 N.Y.2d 470, 477, 718 N.Y.S.2d 704, 708 (2000). Thus, it is well settled that the weight to be accorded the requisite factors is solely within the Board's discretion. See, e.g., Matter of Delacruz v. Annucci, 122 A.D.3d 1413, 997 N.Y.S.2d 872 (4th Dept. 2014); Matter of Hamilton, 119 A.D.3d at 1271, 990 N.Y.S.2d at 717; Matter of Garcia v. New York State Div. of Parole, 239 A.D.2d 235, 239, 657 N.Y.S.2d 415, 418 (1st Dept. 1997). The Board need not explicitly refer to each factor in its decision, nor give them equal weight. Matter of Betancourt v. Stanford, 148 A.D.3d 1497, 49 N.Y.S.3d 315 (3d Dept. 2017); Matter of LeGeros v. New York State Bd. of Parole, 139 A.D.3d 1068, 30 N.Y.S.3d 834 (2d Dept. 2016); Matter of Phillips v. Dennison, 41 A.D.3d 17, 21, 834 N.Y.S.2d 121, 124 (1st Dept. 2007).

The Board's decision satisfied the criteria set out in Executive Law § 259-i(2)(a), as it was sufficiently detailed to inform the inmate of the reasons for the denial of parole. Matter of Applegate v. New York State Bd. of Parole, 164 A.D.3d 996, 997, 82 N.Y.S.3d 240 (3d Dept. 2018); Matter of Kozlowski v. New York State Bd. of Parole, 108 A.D.3d 435, 968 N.Y.S.2d 87 (1st Dept. 2013); Matter of Little v. Travis, 15 A.D.3d 698, 788 N.Y.S.2d 628 (3d Dept. 2005); Matter of Davis v.

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Travis, 292 A.D.2d 742, 739 N.Y.S.2d 300 (3d Dept. 2002); People ex rel. Herbert v. New York State Bd. of Parole, 97 A.D.2d 128, 468 N.Y.S.2d 881 (1st Dept. 1983).

Although the Board placed emphasis on the crime, the record reflects it also considered other appropriate factors and it was not required to place equal weight on each factor considered. Matter of Peralta v. New York State Bd. of Parole, 157 A.D.3d 1151, 69 N.Y.S.3d 885 (3d Dept. 2018). Although the Board placed emphasis on the crime, it was free to do so given all factors need not be given equal weight. Matter of Arena v. New York State Dep't of Corr. & Cmty. Supervision, 156 A.D.3d 1101, 65 N.Y.S.3d 471 (3d Dept. 2017).

The Board may take into account an inmate's [REDACTED] when denying parole release. See Matter of Dudley v. Travis, 227 A.D.2d 863, 642 N.Y.S.2d 386 (3d Dept.), lv. denied, 88 N.Y.2d 812, 649 N.Y.S.2d 379 (1996); Matter of Baker v. Russi, 188 A.D.2d 771, 591 N.Y.S.2d 540 (3d Dept. 1992); see also Pender v. Travis, 243 A.D.2d 889, 662 N.Y.S.2d 642 (3d Dept. 1997), lv. denied, 91 N.Y.2d 810, 670 N.Y.S.2d 404 (1998); People ex rel. Brown v. New York State Dept. of Correctional Services, Parole Bd. Div., 67 A.D.2d 1108, 415 N.Y.S.2d 137 (4th Dept. 1979), appeal denied, 47 N.Y.2d 707, 418 N.Y.S.2d 1025 (1979); Rodriguez v. Henderson, 56 A.D.2d 729, 730, 392 N.Y.S.2d 757, 758 (4th Dept.), lv. denied, 42 N.Y.2d 801, 397 N.Y.S.2d 1025 (1977). The Board may take into consideration an inmate's apparent need [REDACTED] [REDACTED] in denying parole. Matter of Baker v. Russi, 188 A.D.2d 771, 591 N.Y.S.2d 540 (3d Dept. 1992); Matter of Wright v. Parole Div., 132 A.D.2d 821, 517 N.Y.S.2d 823 (3d Dept. 1987). The Board may consider [REDACTED] provided to the inmate during his incarceration; however, it does not mandate release. See Matter of Wade v. Stanford, 148 A.D.3d 1487, 52 N.Y.S.3d 508 (3d Dept. 2017); Matter of Gssime v. New York State Div. of Parole, 84 A.D.3d 1630, 923 N.Y.S.2d 307 (3d Dept.), lv. dismissed, 17 N.Y.3d 847, 930 N.Y.S.2d 542 (2011).

The Board may consider an inmate's need to complete rehabilitative programming in denying parole. See Matter of Allen v. Stanford, 161 A.D.3d 1503, 1506, 78 N.Y.S.3d 445 (3d Dept.), lv. denied, 32 N.Y.3d 903 (2018); Matter of Barrett v. New York State Div. of Parole, 242 A.D.2d 763, 661 N.Y.S.2d 857 (3d Dept. 1997); see also Matter of Connelly v. New York State Div. of Parole, 286 A.D.2d 792, 729 N.Y.S.2d 808, 809 (3d Dept.), appeal dismissed 97 N.Y.2d 677, 738 N.Y.S.2d 291 (2001).

The Board may consider the sentencing court's recommendation to deny parole. Matter of Rodriguez v. New York State Bd. of Parole, 168 A.D.3d 1342, 92 N.Y.S.3d 482 (3d Dept. 2019) (Board properly considered sentencing minutes which included court's recommendation against parole); Matter of Copeland v. New York State Bd. of Parole, 154 A.D.3d 1157, 63 N.Y.S.3d 548 (3d Dept. 2017) (same); Matter of Porter v. Alexander, 63 A.D.3d 945, 881 N.Y.S.2d 157 (2d Dept.

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2009); Matter of Delman v. New York State Bd. of Parole, 93 A.D.2d 888, 461 N.Y.S.2d 406, 407 (2d Dept. 1983).

The Board did not depart from the COMPAS, as the Board mentioned the COMPAS as a part of the reason for denying release. The Board may consider negative aspects of the COMPAS instrument. Matter of Espinal v. New York Bd. of Parole, 2019 NY Slip Op 04080, 2019 N.Y. App. Div. LEXIS 4057 (3d Dept. May 23, 2019) (COMPAS instrument yielded mixed results); Matter of Bush v. Annucci, 148 A.D.3d 1392, 50 N.Y.S.3d 180 (3d Dept. 2017) (COMPAS instrument with mixed results including substance abuse relevant given use before crime); Matter of Wade v. Stanford, 148 A.D.3d 1487, 52 N.Y.S.3d 508 (3d Dept. 2017) (low risk felony violence but probable risk for substance abuse alcohol related crimes); Matter of Crawford v. New York State Bd. of Parole, 144 A.D.3d 1308, 46 N.Y.S.3d 228 (3d Dept. 2016) (scores not uniformly low including family support), lv. denied, 29 N.Y.3d 901, 57 N.Y.S.3d 704 (2017). The Board still is entitled to place greater emphasis on the instant offense. See Matter of Montane v. Evans, 116 A.D.3d 197, 203, 981 N.Y.S.2d 866, 871 (3d Dept. 2014); see also Matter of Gonzalvo v. Stanford, 153 A.D.3d 1021, 56 N.Y.S.3d 896 (3d Dept. 2017); Matter of Lewis v. Stanford, 153 A.D.3d 1478, 59 N.Y.S.3d 726 (3d Dept. 2017).

Denial of parole is neither arbitrary nor capricious when the Parole Board relied on the factors defined by the New York statute. Hodge v Griffin, 2014 WL 2453333(S.D.N.Y. 2014) citing Romer v Travis, 2003 WL 21744079. An arbitrary action is one without sound basis in reason and without regard to the facts. Rationality is what is reviewed under an arbitrary and capricious standard. Hamilton v New York State Division of Parole, 119 A.D.3d 1268, 990 N.Y.S.2d 714 (3d Dept. 2014). An action is arbitrary and capricious when it is taken without sound basis in reason or regard to the facts. Ward v City of Long Beach, 20 N.Y.3d 1042 (2013). Denial is neither arbitrary nor capricious when the Board relies on factors defined by New York statute. Siao-Paul v. Connolly, 564 F. Supp. 2d 232, 242 (S.D.N.Y. 2008); Hanna v New York State Board of Parole, 169 A.D.3d 503, 92 N.Y.S.3d 621 (1st Dept. 2019).

In the absence of a convincing demonstration that the Board did not consider the statutory factors, it must be presumed that the Board fulfilled its duty. Matter of Fuchino v. Herbert, 255 A.D.2d 914, 914, 680 N.Y.S.2d 389, 390 (4th Dept. 1998); Matter of McLain v. New York State Div. of Parole, 204 A.D.2d 456, 611 N.Y.S.2d 629 (2d Dept. 1994); Matter of McKee v. New York State Bd. of Parole, 157 A.D.2d 944, 945, 550 N.Y.S.2d 204, 205 (3d Dept. 1990); People ex rel. Herbert, 97 A.D.2d 128, 468 N.Y.S.2d 881.

The court has informed the Parole Board that the sentencing minutes are permanently unavailable. A letter from the Court indicating the sentencing minutes cannot be located is sufficient to prove unavailability of the minutes, and that no new interview is mandated. LaSalle v New York State Division of Parole, 69 A.D.3d 1252, 893 N.Y.S.2d 706 (3d Dept. 2010) lv.den. 14 N.Y.2d

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709, 901 N.Y.S.2d 142; Midgett v New York State Division of Parole, 70 A.D.3d 1039, 895 N.Y.S.2d 530 (2d Dept. 2010); Andreo v Alexander, 72 A.D.2d 1178, 898 N.Y.S.2d 690 (3d Dept. 2010); Williams v New York State Division of Parole, 70 A.D.3d 1106, 894 N.Y.S.2d 224 (3d Dept. 2010) lv.den. 14 N.Y.3d 709, 901 N.Y.S.2d 143.

The Pre-sentence Investigation Report says the appellant did kick and punch the victim and then threw her off the roof. And ligature wounds were found on the victim's neck. Pursuant to Executive Law §259-i(2)(c)(A) and 259-k(1), the Board is required to obtain official reports and may rely on the information contained therein. See Billiteri v U.S. Board of Parole, 541 F.2d 938, 944-945 (2d Cir. 1976); Lee v U.S. Parole Commission, 614 F.Supp. 634, 639 (S.D.N.Y. 1985); Carter v Evans, 81 A.D.3d 1031, 916 N.Y.S.2d 291 (3d Dept. 2011) lv. app. den. 16 N.Y.3d 712, 923 N.Y.S.2d 416 (2011). To the extent the appellant complains about the information contained within the presentence report, the Board is mandated to consider it, is not empowered to correct information therein, and is entitled to rely on the information contained in the report. See, Executive Law §259-(a)-1; Executive Law §259-(1)(a); (2)(c)(A); May v New York State Division of Parole, 273 A.D.2d 667, 711 N.Y.S.2d 349 (3d Dept. 2000); Richburg v New York State Board of Parole, 284 A.D.2d 685, 726 N.Y.S.2d 299 (3d Dept. 2001); Payton v Thomas, 486 F.Supp. 64, 68 (S.D.N.Y. 1980); Baker v McCall, 543 F.Supp. 498, 501 (S.D.N.Y. 1981), affirmed 697 F.2d 287 (2d Cir. 1982); Williams v Travis, 11 A.D.3d 788, 783 N.Y.S.2d 413 (3d Dept. 2004); Sutherland v Alexander, 64 A.D.3d 1028, 881 N.Y.S.2d 915 (3d Dept. 2009); Wisniewski v Michalski et.al., 114 A.D.3d 1188, 979 N.Y.S.2d 745 (4th Dept. 2014). The inmate is not permitted to collaterally attack the presentence report. Cox v New York State Division of Parole, 11 A.D.3d 766, 768 (3d Dept. 2004); Simmons v Travis, 15 A.D.3d 896, 788 N.Y.S.2d 752 (4th Dept. 2005). The inmate can't challenge the accuracy of information in the Pre-sentence Investigation Report, as that challenge should have been made to the original sentencing court. Manley v New York State Board of Parole, 21 A.D.3d 1209 (3d Dept. 2005) lv. den. 6 N.Y.3d 702 (2005); Champion v Dennison, 40 A.D.3d 1181, 834 N.Y.S.2d 585 (3d Dept. 2007). lv.dism. 9 N.Y.3d 913, 844 N.Y.S.2d 167. Carter v Evans, 81 A.D.3d 1031, 916 N.Y.S.2d 291 (3d Dept. 2011) lv. app. den. 16 N.Y.3d 712, 923 N.Y.S.2d 416 (2011); Vigliotti v State of New York, Executive Division of Parole, 98 A.D.3d 789, 950 N.Y.S.2d 619 (3d Dept. 2012); Wisniewski v Michalski et.al., 114 A.D.3d 1188, 979 N.Y.S.2d 745 (4th Dept. 2014); Del Rosario v Stanford, 140 A.D.3d 1515, 34 N.Y.S.3d 696 (3d Dept. 2016).

Appellant raised no objections to the COMPAS report during the interview, thereby waiving all issues concerning it. Matter of Morrison v. Evans, 81 A.D.3d 1073, 916 N.Y.S.2d 655 (3d Dept. 2011); Matter of Vanier v. Travis, 274 A.D.2d 797, 711 N.Y.S.2d 920 (3d Dept. 2000); Matter of Shaffer v. Leonardo, 179 A.D.2d 980, 579 N.Y.S.2d 910 (3d Dept. 1992); Boddie v New York State Division of Parole, 288 F.Supp.2d 431 (S.D.N.Y. 2003); Matter of Paniagua v. Stanford, Index # 0913-16, *Decision & Order* dated Oct. 20, 2016 (Sup. Ct. Sullivan Co.)(Schick J.S.C.), aff'd, 153

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Recommendation: Affirm.