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## Administrative Appeal Decision - Wigfall, Joseph (2022-03-30)

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### APPEALS UNIT FINDINGS & RECOMMENDATION

| Name:     | Wigfall, Joseph | DIN:    | 93-A-3352   |
|-----------|-----------------|---------|-------------|
| Facility: | Mohawk CF       | AC No.: | 09-149-21 B |

**<u>Findings</u>**: (Page 1 of 4)

Appellant challenges the September 2021 determination of the Board, denying release and imposing a 18-month hold. Appellant's instant offense is for committing an armed robbery of a store he had been fired from working at, and shooting the store manager, causing paralysis from the neck down. Three years later the victim committed suicide due to an inability to live with her injuries. Appellant's brief is mostly rhetorical. It appears to raise the following issues: 1) due to violations of his rights at his criminal trial, he is innocent of the charges. 2) due to DOCCS having a policy of hiring homosexual staff, the prison disciplinary charges are tainted. 3) the Commissioner's facial expressions during the interview show he didn't get a fair interview. 4) the decision failed to list any facts in support of the statutory standard cited. 5) appellant wants a copy of the Judge and DA responses.

Once an individual has been convicted of a crime, it is generally not the Board's role to reevaluate a claim of innocence. <u>Matter of Silmon v Travis</u>, 95 N.Y.2d 470, 718 N.Y.S.2d 704, 708 (2000); <u>Copeland v New York State Board of Parole</u>, 154 A.D.3d 1157, 63 N.Y.S.3d 548 (3d Dept. 2017). Alleged improprieties in a criminal trial are irrelevant if convicted. <u>Grune v Board of Parole</u>, 41 A.D.3d 1014, 838 N.Y.S.2d 694 (3d Dept. 2007). The Board is obligated to rely upon Appellant's conviction and assume his guilt in making its determination. Executive Law § 259-i; 9 N.Y.C.R.R. §§ 8001.3 and 8002.1, <u>et seq.</u>; <u>Matter of Silmon v. Travis</u>, 95 N.Y.2d 470, 476-77, 718 N.Y.S.2d 704, 707-708 (2000); <u>Matter of Vigliotti v. State Executive Div. of Parole</u>, 98 A.D.3d 789, 950 N.Y.S.2d 619 (3d Dept. 2012). It is not the Board's role to reevaluate a claim of innocence. <u>Matter of Copeland v. New York State Bd. of Parole</u>, 154 A.D.3d 1157, 63 N.Y.S.3d 548 (3d Dept. 2017).

As for prison disciplinary matters, pursuant to Executive Law sections 259-i(2)(c)(A) and 259-k(1), the Board is required to obtain official reports and may rely on the information contained therein. See, e.g., Matter of Silmon v. Travis, 95 N.Y.2d 470, 474, 477, 718 N.Y.S.2d 704, 706, 708 (2000) (discussing former status report); Matter of Carter v. Evans, 81 A.D.3d 1031, 916 N.Y.S.2d 291 (3d Dept.) (presentence investigation report), <u>lv. denied</u>, 16 N.Y.3d 712, 923 N.Y.S.2d 416 (2011); <u>see also Billiteri v. United States Bd. of Parole</u>, 541 F.2d 938, 944-945 (2d Cir. 1976). Inmate's claiming prison disciplinary violations were invented by corrections officers illustrates appellant's continuing failure to acknowledge responsibility, raising plausible concerns about their rehabilitation. Molinar v New York State Division of Parole, 119 A.D.3d 1214, 991 N.Y.S.2d 487 (3d Dept. 2014).

If appellant seeks various documents, he should submit a request to the office within his prison.

The Board provided its statutory rationale for denying parole. <u>Matter of Murray v. Evans</u>, 83 A.D.3d 1320, 920 N.Y.S.2d 745 (3d Dept. 2011) (Board provided adequate statutory rationale).

### **APPEALS UNIT FINDINGS & RECOMMENDATION**

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**<u>Findings</u>**: (Page 2 of 4)

There is a presumption of honesty and integrity that attaches to Judges and administrative factfinders. <u>See People ex rel. Carlo v. Bednosky</u>, 294 A.D.2d 382, 383, 741 N.Y.S.2d 703 (2d Dept. 2002); <u>People ex. rel. Johnson v. New York State Bd. of Parole</u>, 180 A.D.2d 914, 916, 580 N.Y.S.2d 957, 959 (3d Dept. 1992). The Board is presumed to follow its statutory commands and internal policies in fulfilling its obligations. <u>See Garner v. Jones</u>, 529 U.S. 244, 256, 120 S. Ct. 1362, 1371 (2000). Appellant has failed to overcome the presumption that the Board complied with its duty. <u>See Matter of Davis v. New York State Div. of Parole</u>, 114 A.D.2d 412, 494 N.Y.S.2d 136 (2d Dept. 1985).

The Board may emphasize the nature of the instant offense. <u>Matter of Stanley v. New York State</u> <u>Div. of Parole</u>, 92 A.D.3d 948, 948-49, 939 N.Y.S.2d 132, 134 (2d Dept.), <u>lv. denied</u>, 19 N.Y.3d 806, 949 N.Y.S.2d 343 (2012); <u>Matter of Symmonds v. Dennison</u>, 21 A.D.3d 1171, 1172, 801 N.Y.S.2d 90, 90 (3d Dept.), <u>lv. denied</u>, 6 N.Y.3d 701, 810 N.Y.S.2d 415 (2005); <u>Matter of Warren</u> <u>v. New York State Div. of Parole</u>, 307 A.D.2d 493, 493, 761 N.Y.S.2d 883 (3d Dept. 2003); <u>Matter of Garcia v. New York State Div. of Parole</u>, 239 A.D.2d 235, 239-40, 657 N.Y.S.2d 415, 418 (1st Dept. 1997).

The fact that the incarcerated individual committed the instant offense while on community supervision is a proper basis for denying parole release. <u>See, e.g., Matter of Byas v. Fischer</u>, 120 A.D.3d 1586-87, 1586, 992 N.Y.S.2d 813, 814 (4th Dept. 2014); <u>Matter of Thompson v. New York State Bd. of Parole</u>, 120 A.D.3d 1518, 1518-19, 992 N.Y.S.2d 464, 465 (3d Dept. 2014); <u>Matter of Guzman v. Dennison</u>, 32 A.D.3d 798, 799, 821 N.Y.S.2d 208, 208 (1st Dept. 2006).

The Board may cite the failure of the inmate to acknowledge the impact of the criminal conduct on the victim. <u>Gaito v New York State Board of Parole</u>, 238 A.D.2d 634, 655 N.Y.S.2d 692 (3d Dept 1997); <u>Romer v Dennison</u>, 24 A.D.3d 866, 804 N.Y.S.2d 872 (3d Dept. 2005).

The fact that the Board afforded greater weight to the incarcerated individual's criminal history, as opposed to other positive factors, does not render the denial of parole for that reason irrational or improper. <u>Matter of Davis v. Evans</u>, 105 A.D.3d 1305, 963 N.Y.S.2d 485 (3d Dept. 2013); <u>Matter of Lashway v. Evans</u>, 110 A.D.3d 1417, 1418, 974 N.Y.S.2d 164, 165 (3d Dept. 2013); <u>Matter of McKee v. New York State Bd. of Parole</u>, 157 A.D.2d 944, 550 N.Y.S.2d 204 (3d Dept. 1990).

The Board may consider an incarcerated individual's need to complete rehabilitative programming in denying parole. See Matter of Jones v. N.Y. State Bd. of Parole, 175 A.D.3d 1652, 1652, 108 N.Y.S.3d 505, 506 (3rd Dept. 2019); Matter of Allen v. Stanford, 161 A.D.3d 1503, 1506, 78 N.Y.S.3d 445 (3d Dept.), <u>lv. denied</u>, 32 N.Y.3d 903 (2018); Matter of Barrett v. <u>New York State Div. of Parole</u>, 242 A.D.2d 763, 661 N.Y.S.2d 857 (3d Dept. 1997); see also Matter of Connelly v. New York State Div. of Parole, 286 A.D.2d 792, 729 N.Y.S.2d 808, 809 (3d Dept.), appeal dismissed 97 N.Y.2d 677, 738 N.Y.S.2d 291 (2001).

### APPEALS UNIT FINDINGS & RECOMMENDATION

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**<u>Findings</u>**: (Page 3 of 4)

The Board may consider an incarcerated individual's failure to comply with DOCCS rules in denying parole. <u>See Matter of Almonte v. New York State Bd. of Parole</u>, 145 A.D.3d 1307, 42 N.Y.S.3d 691 (3d Dept. 2016), <u>lv. denied</u>, 29 N.Y.3d 905 (2017); <u>Matter of Karlin v. Cully</u>, 104 A.D.3d 1285, 1286, 960 N.Y.S.2d 827, 828 (4th Dept. 2013); <u>Matter of Stanley v. New York State Div. of Parole</u>, 92 A.D.3d 948, 948-49, 939 N.Y.S.2d 132, 134 (2d Dept.), <u>lv. denied</u>, 19 N.Y.3d 806, 949 N.Y.S.2d 343 (2012).

The Board may consider negative aspects of the COMPAS instrument. <u>Matter of Espinal v. New</u> <u>York Bd. of Parole</u>, 172 A.D.3d 1816, 100 N.Y.S.3d 777 (3d Dept. 2019) (COMPAS instrument yielded mixed results); <u>Matter of Bush v. Annucci</u>, 148 A.D.3d 1392, 50 N.Y.S.3d 180 (3d Dept. 2017) (COMPAS instrument with mixed results including substance abuse relevant given use before crime); <u>Matter of Wade v. Stanford</u>, 148 A.D.3d 1487, 52 N.Y.S.3d 508 (3d Dept. 2017) (low risk felony violence but probable risk for substance abuse alcohol related crimes); <u>Matter of Crawford v. New York State Bd. of Parole</u>, 144 A.D.3d 1308, 46 N.Y.S.3d 228 (3d Dept. 2016) (scores not uniformly low including family support), <u>lv. denied</u>, 29 N.Y.3d 901, 57 N.Y.S.3d 704 (2017).

"[T]here is a strong rehabilitative component in the statute that may be given effect by considering remorse." <u>Matter of Silmon v. Travis</u>, 95 N.Y.2d 470, 478, 718 N.Y.S.2d 704 (2000). The Board may consider the inmate's limited expression of remorse. <u>Beodeker v Stanford</u>, 164 A.D.3d 1555, 82 N.Y.S.3d 669 (3d Dept. 2018); <u>Pulliam v Board of Parole</u>, 197 A.D.3d 1495, 153 N.Y.S.3d 704 (3d Dept. 2021). And that his remorse was shallow. <u>Campbell v Stanford</u>, 173 A.D.3d 1012, 105 N.Y.S.3d 461 (2<sup>nd</sup> Dept. 2019).

The Board may consider a district attorney's recommendation to deny parole. <u>Matter of Applegate v. New York State Bd. of Parole</u>, 164 A.D.3d 996, 997, 82 N.Y.S.3d 240 (3d Dept. 2018); <u>Matter of Porter v. Alexander</u>, 63 A.D.3d 945, 881 N.Y.S.2d 157 (2d Dept. 2009); <u>Matter of Walker v. Travis</u>, 252 A.D.2d 360, 676 N.Y.S.2d 52 (1st Dept. 1998); <u>Matter of Walker v. New York State Bd. of Parole</u>, 218 A.D.2d 891, 630 N.Y.S.2d 417 (3d Dept. 1995); <u>Matter of Williams v. New York State Bd. of Parole</u>, 220 A.D.2d 753, 633 N.Y.S.2d 182 (2d Dept. 1995); <u>Matter of Confoy v. New York State Div. of Parole</u>, 173 A.D.2d 1014, 569 N.Y.S.2d 846, 847 (3d Dept. 1991); <u>Matter of Lynch v. New York State Div. of Parole</u>, 82 A.D.2d 1012, 442 N.Y.S.2d 179 (3d Dept. 1981).

The Board may consider the sentencing court's recommendation to deny parole. <u>Matter of</u> <u>Rodriguez v. New York State Bd. of Parole</u>, 168 A.D.3d 1342, 92 N.Y.S.3d 482 (3d Dept. 2019) (Board properly considered sentencing minutes which included court's recommendation against parole); <u>Matter of Copeland v. New York State Bd. of Parole</u>, 154 A.D.3d 1157, 63 N.Y.S.3d 548 (3d Dept. 2017) (same); <u>Matter of Porter v. Alexander</u>, 63 A.D.3d 945, 881 N.Y.S.2d 157 (2d Dept. 2009); <u>Matter of Delman v. New York State Bd. of Parole</u>, 93 A.D.2d 888, 461 N.Y.S.2d 406, 407 (2d Dept. 1983).

# **APPEALS UNIT FINDINGS & RECOMMENDATION**

Name: Wigfall, Joseph

Facility: Mohawk CF

**DIN:** 93-A-3352 **AC No.:** 09-149-21 B

**<u>Findings</u>**: (Page 4 of 4)

**Recommendation:** Affirm.

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## **ADMINISTRATIVE APPEAL DECISION NOTICE**

| Name:                        | Wigfall, Jo                 | seph   | Facility:              | Mohawk CF   |  |
|------------------------------|-----------------------------|--|------------------------|---|--|
| NYSID:                       |                             |  | Appeal<br>Control No.: | 09-149-21 B   |  |
| DIN:                         | 93-A-3352                   | •  |                        | ÷   |  |
| Appearan                     | <u>ces</u> :                | Joseph Wigfall 93<br>Mohawk Correcti<br>6514 Route 26<br>P.O. Box 8450<br>Rome, New York | onal Facility          |   | a star entre |
| Decision                     | appealed:                   | September 2021 d<br>months.  | ecision, denying di    | scretionary release and impo                              | sing a hold of 18  |
| <u>Board Me</u><br>who parti |                             | Drake, Davis, Con  | ley                    |   |  |
| Papers co                    | nsidered:                   | Appellant's Brief  | received January 20    | ), 2022   |  |
| Appeals U                    | <u>Jnit Review</u> :        | Statement of the A   | Appeals Unit's Find    | ings and Recommendation                                   | ••• ••   |
| <u>Records r</u>             | <u>elied upon</u> :         |  | •                      | arole Board Report, Interview<br>n 9026), COMPAS instrume |  |
| Final Det                    | ermination:                 | The undersigned  | letermine that the d   | ecision appealed is hereby:                               | n de la calencia de 1997.<br>A   |
| $ \ge$                       | $\mathcal{S}_{\mathcal{C}}$ | Affirmed   | Vacated, remanded for  | or de novo interview Modifi                               | ed to  |
| Comr                         | nissioner                   | Affirmed   | Vacated, remanded for  | or de novo interview Modifi                               | ed to  |
| Ch                           | nissioner                   |  | • • • • • • •          | or de novo interview Modifi                               |  |

If the Final Determination is at variance with Findings and Recommendation of Appeals Unit, written reasons for the Parole Board's determination <u>must</u> be annexed hereto.

This Final Determination, the related Statement of the Appeals Unit's Findings and the separate findings of the Parole Board, if any, were mailed to the Appellant and the Appellant's Counsel, if any, on 03/30/2000.66

Distribution: Appeals Unit – Appellant - Appellant's Counsel - Inst. Parole File - Central File P-2002(B) (11/2018)