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# **ADMINISTRATIVE APPEAL DECISION NOTICE**

Name:	Goodrich, 1	Bradley	Facility:	Southport CF	
NYSID:			Appeal Control No.:	01-163-19 B	
DIN:	14 <b>-</b> B-3719				
Appearan	<u>ces</u> :	Bradley Goodrich 14 Southport Correction P.O. Box 2000 Pine City, New York	nal Facility		
Decision a	appealed:	January 2019 decision months.	on, denying discre	etionary release and imposing	g a hold of 15
Board Me who partic		Drake, Alexander			
Papers con	nsidered:	Appellant's Letter-b	rief received Mar	ch 11, 2019	·
Appeals U	<u>Jnit Review</u> :	Statement of the App	peals Unit's Findi	ings and Recommendation	
<u>Records re</u>	elied upon:			arole Board Report, Interview a 9026), COMPAS instrumer	1 2
FinalPete	rmination.	The undersigned det	ermine that the de	ecision appealed is hereby:	
huh	ad	Affirmed Va	cated, remanded fo	r de novo interview Modifie	d to
Comm	nissioner	- A Contraction of the second s			•
12		AffirmedVa	cated, remanded fo	r de novo interview Modifie	d to
Confi	nissioner	$\frown$	٨	· · ·	•
	W.	AffirmedVa	cated, remanded fo	r de novo interview Modifie	d to
Comn	nissioner		•		
If the Final Determination is at variance with Findings and Recommendation of Anneals Unit written					

If the Final Determination is at variance with Findings and Recommendation of Appeals Unit, written reasons for the Parole Board's determination <u>must</u> be annexed hereto.

This Final Determination, the related Statement of the Appeals Unit's Findings and the separate findings of the Parole Board, if any, were mailed to the Inmate and the Inmate's Counsel, if any, on  $\leq 10/19$  (de .

Distribution: Appeals Unit – Appellant - Appellant's Counsel - Inst. Parole File - Central File P-2002(B) (11/2018)

### APPEALS UNIT FINDINGS & RECOMMENDATION

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Appellant challenges the January 2019 determination of the Board, denying release and imposing a 15-month hold. Appellant's instant offense involved his driving a car while in an intoxicated condition, which resulted in a car crash that killed his passenger. Appellant raises the following issues: 1) the decision is arbitrary and capricious, and irrational bordering on impropriety, in that the Board failed to consider and/or properly weigh the required statutory factors. 2) the Board ignored his EEC and its presumption of release. 3) the decision is identical to his prior Board decision. 4) the decision lacks substantial evidence. 5) the decision is in violation of a regulation enacted in 2014.

Executive Law § 259-i(2)(c)(A) requires the Board to consider criteria which is relevant to the specific inmate, including, but not limited to, the inmate's institutional record and criminal behavior. People ex rel. Herbert v. New York State Bd. of Parole, 97 A.D.2d 128, 468 N.Y.S.2d 881 (1st Dept. 1983). Whereas here the inmate has received an EEC, the Board may deny release to parole on a finding that there is a reasonable probability that, if such inmate is released, the inmate will not live and remain at liberty without violating the law and that his release is not compatible with the welfare of society. Correction Law § 805; Matter of Heitman v. New York State Bd. of Parole, 214 A.D.2d 673, 625 N.Y.S.2d 264 (2d Dept. 1995); Matter of Salcedo v. Ross, 183 A.D.2d 771, 771, 583 N.Y.S.2d 502, 503 (1st Dept. 1992); Matter of Walker v. Russi, 176 A.D.2d 1185, 576 N.Y.S.2d 51 (3d Dept. 1991), appeal dismissed, 79 N.Y.2d 89 7, 581 N.Y.S.2d 660 (1992). While consideration of these factors is mandatory, "the ultimate decision to parole a prisoner is discretionary." Matter of Silmon v. Travis, 95 N.Y.2d 470, 477, 718 N.Y.S.2d 704, 708 (2000). Thus, it is well settled that the weight to be accorded the requisite factors is solely within the Board's discretion. See, e.g., Matter of Delacruz v. Annucci, 122 A.D.3d 1413, 997 N.Y.S.2d 872 (4th Dept. 2014); Matter of Hamilton, 119 A.D.3d at 1271, 990 N.Y.S.2d at 717; Matter of Garcia v. New York State Div. of Parole, 239 A.D.2d 235, 239, 657 N.Y.S.2d 415, 418 (1st Dept. 1997).

Although the Board placed emphasis on the crime, the record reflects it also considered other appropriate factors and it was not required to place equal weight on each factor considered. <u>Matter of Peralta v. New York State Bd. of Parole</u>, 157 A.D.3d 1151, 69 N.Y.S.3d 885 (3d Dept. 2018); <u>Matter of Arena v. New York State Dep't of Corr. & Cmty. Supervision</u>, 156 A.D.3d 1101, 65 N.Y.S.3d 471 (3d Dept. 2017); <u>Matter of Gordon v. Stanford</u>, 148 A.D.3d 1502, 50 N.Y.S.3d 627 (3d Dept. 2017); <u>Matter of Mullins v. New York State Bd. of Parole</u>, 136 A.D.3d 1141, 25 N.Y.S.3d 698 (3d Dept. 2016).

The Board may consider an inmate's history of alcohol abuse. <u>Matter of Brant v. New York State Bd. of Parole</u>, 236 A.D.2d 760, 761, 654 N.Y.S.2d 207, 208 (3d Dept. 1997); <u>Matter of McLain v. New York State Div. of Parole</u>, 204 A.D.2d 456, 611 N.Y.S.2d 629 (2d Dept. 1994);

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Matter of Maciag v. Hammock, 88 A.D.2d 1106, 453 N.Y.S.2d 56 (3d Dept. 1982) (problem of alcohol and drug abuse with the concomitant need for programmed counseling).

The Board may cite an inmate's prior history of irresponsible driving in its decision. <u>Confoy v</u> <u>New York State Division of Parole</u>, 173 A.D.2d 1014, 569 N.Y.S.2d 846, 847 (3d Dept 1991); <u>Wade</u> <u>v Stanford</u>, 148 A.D.3d 1487, 52 N.Y.S.3d 508 (3d Dept. 2017).

"[T]here is a strong rehabilitative component in the statute that may be given effect by considering insight." <u>Matter of Silmon v. Travis</u>, 95 N.Y.2d 470, 478, 718 N.Y.S.2d 704 (2000). <u>Matter of Crawford v. New York State Bd. of Parole</u>, 144 A.D.3d 1308, 46 N.Y.S.3d 228 (3d Dept. 2016), <u>lv. denied</u>, 29 N.Y.3d 901 (2017); <u>Matter of Phillips v. Dennison</u>, 41 A.D.3d 17, 23, 834 N.Y.S.2d 121 (1st Dept. 2007); <u>Matter of Almeyda v. New York State Div. of Parole</u>, 290 A.D.2d 505, 736 N.Y.S.2d 275 (2d Dept. 2002).

The Board may consider negative aspects of the COMPAS instrument. <u>Matter of Bush v.</u> <u>Annucci</u>, 148 A.D.3d 1392, 50 N.Y.S.3d 180 (3d Dept. 2017) (COMPAS instrument with mixed results including substance abuse relevant given use before crime); <u>Matter of Wade v. Stanford</u>, 148 A.D.3d 1487, 52 N.Y.S.3d 508 (3d Dept. 2017) (low risk felony violence but probable risk for substance abuse alcohol related crimes); <u>Matter of Crawford v. New York State Bd. of Parole</u>, 144 A.D.3d 1308, 46 N.Y.S.3d 228 (3d Dept. 2016) (scores not uniformly low including family support), <u>lv. denied</u>, 29 N.Y.3d 901, 57 N.Y.S.3d 704 (2017).

An EEC does not automatically entitle an inmate to discretionary release or eliminate consideration of the statutory factors including the instant offense. Matter of Corley v. New York State Div. of Parole, 33 A.D.3d 1142, 1143, 822 N.Y.S.2d 817, 818 (3d Dept. 2006); Matter of Pearl v. New York State Div. of Parole, 25 A.D.3d 1058, 808 N.Y.S.2d 816, 817 (3d Dept. 2006); Matter of White v. Dennison, 29 A.D.3d 1144, 814 N.Y.S.2d 393 (3d Dept. 2006). Moreover, the Board is not required to give each factor equal weight. Matter of Corley, 33 A.D.3d 1142, 1143, 822 N.Y.S.2d 817, 818; Matter of Pearl, 25 A.D.3d 1058, 808 N.Y.S.2d 816, 817. The Board may deny release to parole on a finding that there is a reasonable probability that, if such inmate is released, the inmate will not live and remain at liberty without violating the law and that his release is not compatible with the welfare of society. Correction Law § 805; Matter of Heitman v. New York State Bd. of Parole, 214 A.D.2d 673, 625 N.Y.S.2d 264 (2d Dept. 1995); Matter of Salcedo v. Ross, 183 A.D.2d 771, 771, 583 N.Y.S.2d 502, 503 (2d Dept. 1992); Matter of Walker v. Russi, 176 A.D.2d 1185, 576 N.Y.S.2d 51 (3d Dept. 1991), appeal dismissed, 79 N.Y.2d 89 7, 581 N.Y.S.2d 660 (1992). The Board acted within its discretion in determining other considerations rebutted any presumption created by the EEC and rendered discretionary release inappropriate at this time. See generally Matter of Bello v. Bd. of Parole, 149 A.D.3d 1458, 53 N.Y.S.3d 715 (3d Dept. 2017); Matter of Wade v. Stanford, 148 A.D.3d 1487, 52 N.Y.S.3d 508 (3d Dept. 2017); Matter of

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<u>Furman v. Annucci</u>, 138 A.D.3d 1269, 28 N.Y.S.3d 352 (3d Dept. 2016); <u>Matter of Neal v.</u> <u>Stanford</u>, 131 A.D.3d 1320, 16 N.Y.S.3d 342 (3d Dept. 2015); <u>Matter of Singh v. Evans</u>, 107 A.D.3d 1274, 1275, 968 N.Y.S.2d 648, 649-50 (3d Dept. 2013).

As for an alleged similarity to prior Board decisions, since the Board is required to consider the same statutory factors each time an inmate appears before it, it follows that the same aspects of the individual's record may again constitute the primary grounds for a denial of parole. <u>Matter of Hakim v. Travis</u>, 302 A.D.2d 821, 754 N.Y.S.2d 600 (3d Dept. 2003); <u>Matter of Bridget v. Travis</u>, 300 A.D.2d 776, 750 N.Y.S.2d 795 (3d Dept. 2002). The Board is required to consider the same factors each time he appears in front of them. <u>Matter of Williams v. New York State Div. of Parole</u>, 70 A.D.3d 1106, 894 N.Y.S.2d 224 (3d Dept.), <u>Iv. denied</u>, 14 N.Y.3d 709, 901 N.Y.S.2d 143 (2010).

There are no substantial evidence issues in a Parole Board Release Interview. <u>Valderrama v</u> <u>Travis,</u> 19 A.D.3d 904, 905, 796 N.Y.S.2d 758 (3d Dept. 2005); <u>Tatta v Dennison</u>, 26 A.D.3d 663, 809 N.Y.S.2d 296 (3d Dept. 2006) <u>lv.den.</u> 6 N.Y.3d 714, 816 N.Y.S.2d 750; <u>Harris v New York</u> <u>State Division of Parole</u>, 211 A.D.2d 205, 628 N.Y.S.2d 416 (3d Dept. 1995). A substantial evidence issue arises only where a quasi-judicial hearing has been held and evidence has been taken pursuant to law. If no hearing was held, the issue does not arise. <u>Horace v Annucci</u>, 133 A.D.3d 1263, 20 N.Y.S.3d 492 (4<sup>th</sup> Dept. 2015). A proceeding to determine whether an inmate should be released on parole is not a quasi-judicial hearing. <u>Banks v Stanford</u>, 159 A.D.3d 134, 71 N.Y.S.3d 515 (2d Dept. 2018).

Denial of parole is neither arbitrary nor capricious when the Parole Board relied on the factors defined by the New York statute. <u>Hodge v Griffin</u>, 2014 WL 2453333(S.D.N.Y. 2014) citing <u>Romer v Travis</u>, 2003 WL 21744079. An arbitrary action is one without sound basis in reason and without regard to the facts. Rationality is what is reviewed under an arbitrary and capricious standard. <u>Hamilton v New York State Division of Parole</u>, 119 A.D.3d 1268, 990 N.Y.S.2d 714 (3d Dept. 2014). An action is arbitrary and capricious when it is taken without sound basis in reason or regard to the facts. <u>Ward v City of Long Beach</u>, 20 N.Y.3d 1042 (2013). Denial is neither arbitrary nor capricious when the Board relies on factors defined by New York statute. <u>Siao-Paul v. Connolly</u>, 564 F. Supp. 2d 232, 242 (S.D.N.Y. 2008); <u>Hanna v New York State Board of Parole</u>, 169 A.D.3d 503, 92 N.Y.S.3d 621 (1<sup>st</sup> Dept. 2019).

The appellant has failed to demonstrate that the Parole Board's determination was affected by a showing of irrationality bordering on impropriety. <u>Matter of Silmon v Travis</u>, 95 N.Y.2d 470, 718 N.Y.S.2d 704 (2001); <u>Matter of Russo v New York State Board of Parole</u>, 50 N.Y.2d 69, 77, 427 N.Y.S.2d 982 (1980).

The 2014 regulation cited by appellant was repealed in 2017.

## **APPEALS UNIT FINDINGS & RECOMMENDATION**

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In the absence of a convincing demonstration that the Board did not consider the statutory factors, it must be presumed that the Board fulfilled its duty. <u>Matter of Fuchino v. Herbert</u>, 255 A.D.2d 914, 914, 680 N.Y.S.2d 389, 390 (4th Dept. 1998); <u>Matter of McLain v. New York State Div. of Parole</u>, 204 A.D.2d 456, 611 N.Y.S.2d 629 (2d Dept. 1994); <u>Matter of McKee v. New York State Bd. of Parole</u>, 157 A.D.2d 944, 945, 550 N.Y.S.2d 204, 205 (3d Dept. 1990); <u>People ex rel.</u> <u>Herbert</u>, 97 A.D.2d 128, 468 N.Y.S.2d 881.

### Recommendation: Affirm.