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110TH CONGRESS 1ST SESSION

H. R. 540

To amend chapter 1 of title 3, United States Code, relating to Presidential succession.

IN THE HOUSE OF REPRESENTATIVES

January 17, 2007

Mr. Sherman introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend chapter 1 of title 3, United States Code, relating to Presidential succession.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Presidential Succession
- 5 Act of 2007".
- 6 SEC. 2. PRESIDENTIAL SUCCESSION.
- 7 (a) IN GENERAL.—Section 19(d) of title 3, United
- 8 States Code, as amended by section 503 of the USA Pa-
- 9 triot Improvement and Reauthorization Act of 2005 (Pub-
- 10 lie Law 109–177; 120 Stat. 247), is amended—

1	(1) in paragraph (1), by inserting ", Ambas-
2	sador to the United Nations, Ambassador to Great
3	Britain, Ambassador to Russia, Ambassador to
4	China, Ambassador to France' after "Secretary of
5	Homeland Security";
6	(2) in paragraph (2)—
7	(A) by striking "acting as" and inserting
8	"serving as acting"; and
9	(B) by striking "but not" and all that fol-
10	lows through the period and inserting "or until
11	the disability of the President or Vice President
12	is removed.";
13	(3) in paragraph (3)—
14	(A) by striking "be held to constitute" and
15	inserting "not require";
16	(B) by striking "act as President" and in-
17	serting "serve as acting President"; and
18	(C) by adding at the end the following:
19	"Such individual shall not receive compensation
20	from holding that office during the period that
21	the individual serves as acting President or Vice
22	President under this section, and shall be com-
23	pensated for that period as provided under sub-
24	section (c)."; and
25	(4) by adding at the end the following:

1	"(4) This subsection shall apply only to such officers
2	that are—
3	"(A) eligible to the office of President under the
4	Constitution;
5	"(B) appointed to an office listed under para-
6	graph (1), by and with the advice and consent of the
7	Senate, prior to the time the powers and duties of
8	the President devolve to such officer under para-
9	graph (1); and
10	"(C) not under impeachment by the House of
11	Representatives at the time the powers and duties of
12	the office of President devolve upon them.".
13	(b) Conforming Amendments.—Section 19 of such
14	title is amended as follows:
15	(1) In subsection (a)—
16	(A) in paragraph (1), by striking "act as
17	President" and inserting "serve as acting Presi-
18	dent"; and
19	(B) in paragraph (2), by striking "acting
20	as President" and inserting "serving as acting
21	President".
22	(2) In subsection (b), by striking "act as Presi-
23	dent" and inserting "serve as acting President".
24	(3) In subsection (c)—

1	(A) in the matter preceding paragraph
2	(1)—
3	(i) by striking "acting as President"
4	and inserting "serving as acting Presi-
5	dent", and
6	(ii) by striking "continue to act" and
7	inserting "continue to serve"; and
8	(B) in paragraphs (1) and (2), by striking
9	"shall act" each place it appears and inserting
10	"shall serve".
11	(4) In subsection (e)—
12	(A) in the first sentence, by striking "(a),
13	(b), and (d)" and inserting "(a) and (b)"; and
14	(B) by striking the second sentence.
15	(5) In subsection (f), by striking "acts as Presi-
16	dent" and inserting "serves as acting President".
17	SEC. 3. SENSE OF CONGRESS REGARDING VOTES BY ELEC-
18	TORS AFTER DEATH OR INCAPACITY OF
19	NOMINEES.
20	It is the sense of Congress that—
21	(1) during a Presidential election year, the
22	nominees of each political party for the office of
23	President and Vice President should jointly an-
24	nounce and designate on or before the final day of
25	the convention (or related event) at which they are

nominated the individuals for whom the electors of President and Vice President who are pledged to vote for such nominees should give their votes for such offices in the event that such nominees are deceased or permanently incapacitated prior to the date of the meeting of the electors of each State under section 7 of title 3, United States Code;

- (2) in the event a nominee for President is deceased or permanently incapacitated prior to the date referred to in paragraph (1) (but the nominee for Vice President of the same political party is not deceased or permanently incapacitated), the electors of President who are pledged to vote for the nominee should give their votes to the nominee of the same political party for the office of Vice President, and the electors of Vice President who are pledged to vote for the nominee for Vice President should give their votes to the individual designated for such office by the nominees under paragraph (1);
- (3) in the event a nominee for Vice President is deceased or permanently incapacitated prior to the date referred to in paragraph (1) (but the nominee for President of the same political party is not deceased or permanently incapacitated), the electors of Vice President who are pledged to vote for such

- nominee should give their votes to the individual designated for such office by the nominees under paragraph (1);
 - (4) in the event that both the nominee for President and the nominee for Vice President of the same political party are deceased or permanently incapacitated prior to the date referred to in paragraph (1), the electors of President and Vice President who are pledged to vote for such nominees should vote for the individuals designated for each such office by the nominees under paragraph (1); and
 - (5) political parties should establish rules and procedures consistent with the procedures described in the preceding paragraphs, including procedures to obtain written pledges from electors to vote in the manner described in such paragraphs.

18 SEC. 4. SENSE OF CONGRESS ON THE CONTINUITY OF GOV-

- 19 ERNMENT AND THE SMOOTH TRANSITION OF 20 EXECUTIVE POWER.
- 21 (a) FINDINGS.—Congress finds that—
- 22 (1) members of the Senate, regardless of polit-23 ical party affiliation, agree that the American people 24 deserve a Government that is failsafe and foolproof,

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- and that terrorists should never have the ability to disrupt the operations of the Government;
 - (2) continuity of governmental operations in the wake of a catastrophic terrorist attack remains a pressing issue of national importance before the United States Congress;
 - (3) at a minimum, terrorists should never have the ability, by launching a terrorist attack, to change the political party that is in control of the Government, regardless of which party is in power;
 - (4) whenever control of the White House shall change from one political party to another, the outgoing President and the incoming President should work together, and with the Senate to the extent determined appropriate by the Senate, to ensure a smooth transition of executive power, in the interest of the American people;
 - (5) under the current presidential succession statute in section 19 of title 3, United States Code, the members of the cabinet, defined as the heads of the statutory executive departments under section 101 of title 5, United States Code, fall within the line of succession to the presidency;
 - (6) during previous presidential transition periods, the incoming President has had to serve with

- cabinet members from the prior administration, including subcabinet officials from the prior administration acting as cabinet members, for at least some period of time;
 - (7) the Constitution vests the appointment power of executive branch officials in the President, by and with the advice and consent of the Senate, and nothing in this resolution is intended to alter either the constitutional power of the President or the constitutional function of the Senate with regard to the confirmation of presidential nominees;
 - (8) an incoming President cannot exercise the constitutional powers of the President, in order to ensure a smooth transition of Government, until noon on the 20th day of January, pursuant to the terms of the twentieth amendment to the Constitution;
 - (9) cooperation between the incoming and the outgoing President is therefore the only way to ensure a smooth transition of Government;
 - (10) Congress throughout history has acted consistently and in a bipartisan fashion to encourage measures to ensure the smooth transition of executive power from one President to another, such as through the enactment of the Presidential Transi-

- tion Act of 1963 (3 U.S.C. 102 note; Public Law 88–277) and subsequent amendments;
- (11) Congress has previously concluded that "[t]he national interest requires" that "the orderly transfer of the executive power in connection with the expiration of the term of office of a President and the inauguration of a new President . . . be ac-complished so as to assure continuity in the faithful execution of the laws and in the conduct of the af-fairs of the Federal Government, both domestic and foreign" under the Presidential Transition Act of 1963 (3 U.S.C. 102 note; Public Law 88–277);
 - (12) Congress has further concluded that "[a]ny disruption occasioned by the transfer of the executive power could produce results detrimental to the safety and well-being of the United States and its people" under the Presidential Transition Act of 1963 (3 U.S.C. 102 note; Public Law 88–277);
 - (13) Congress has previously expressed its intent "that appropriate actions be authorized and taken to avoid or minimize any disruption" and "that all officers of the Government so conduct the affairs of the Government for which they exercise responsibility and authority as (1) to be mindful of problems occasioned by transitions in the office of

the President, (2) to take appropriate lawful steps to avoid or minimize disruptions that might be occasioned by the transfer of the executive power, and (3) otherwise to promote orderly transitions in the office of President" under the Presidential Transi-

6 tion Act of 1963 (3 U.S.C. 102 note; Public Law

7 88–277);

- (14) the National Commission on Terrorist Attacks Upon the United States established under title VI of the Intelligence Authorization Act for Fiscal Year 2003 (6 U.S.C. 101 note; Public Law 107–306) expressly recognized the need to "Improve the Transitions between Administrations" in its final report;
- (15) the Commission specifically recommended that, "[s]ince a catastrophic attack could occur with little or no notice, we should minimize as much as possible the disruption of national security policymaking during the change of administrations by accelerating the process for national security appointments" and that "the process could be improved significantly so transitions can work more effectively and allow new officials to assume their new responsibilities as quickly as possible";

1 (16) the Commission suggested that "[a] presi-2 dent-elect should submit lists of possible candidates 3 for national security positions to begin obtaining security clearances immediately after the election, so 5 that their background investigations can be complete 6 before January 20", that "[a] president-elect should 7 submit the nominations of the entire new national 8 security team, through the level of under secretary 9 of cabinet departments, not later than January 20", 10 that "[t]he Senate, in return, should adopt special 11 rules requiring hearings and votes to confirm or re-12 ject national security nominees within 30 days of 13 their submission", and that an outgoing Administra-14 tion should work cooperatively with an incoming 15 President to ensure a smooth transition, in the in-16 terest of national security; and

- (17) there is no more important national security position than the office of President, and thus it is essential to national security that any new administration establish its own clear and stable line of succession to the presidency as quickly as possible.
- 22 (b) SENSE OF CONGRESS.—It is the sense of Con-23 gress that during the period preceding the end of a term of office in which a President will not be serving a suc-

ceeding term— 25

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- (1) that President should consider submitting the nominations of individuals to the Senate who are selected by the President-elect for offices that fall within the line of succession;
- (2) the Senate should consider conducting confirmation proceedings and votes on the nominations described under paragraph (1), to the extent determined appropriate by the Senate, between January 3 and January 20 before the Inauguration; and
- (3) that President should consider agreeing to sign and deliver commissions for all approved nominations on January 20 before the Inauguration to ensure continuity of Government.

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